COLONIAL LEGISLATURE.

HOUSE OF ASSEMBLY, March 1853.

DEBATE ON THE SALARIES BILL.

[With respect to this Bill, Mr. CLARK first gave notice, in the *Order Book*, that he would move for leave to introduce a Bill to establish a *fixed Salary* for the Queen's *Printer*; but, when introduced, it was, by its title, declared to be a *Bill to provide fixed salaries for the Attorney General and the Queen's Printer*. In its progress through the Committee of the whole House, considerable alterations and additions, however, were made to it; and, when it finally passed, it was as a Bill intitled "An Act to establish the Salaries payable to the Attorney General, and Queen's Printer, and Clerk of the Crown, and Prothonotary of Prince Edward Island, for their public services."]

The Bill was read the first time on the 9th March. (Journal of House of Assembly.)

Mr. CLARK very briefly stated the object of it, which he explained to be the establishing of fixed salaries, in lieu of fees and charges, for the Attorney General and the Queen's Printer, on account of all business, or work, which should be done, for the Government of the colony, by the gentlemen who held these appointments. Such a mode of paying these Officers for their services, he said, was the most just and equitable to the country, than the present one, as they would then positively know what they had to pay for stated public services; and it would also, he thought, be more satisfactory to the Legislature themselves, because it would relieve them from all annoyance, caused by any cavilling about, or canvassing of, the items of their charges; and the fixed salaries which it was his just and reasonable desire to see them, could easily be determined by taking the average of the fees and charges allowed and paid to them, by the Government, for the last three or four years.

Hon. Mr. PALMER spoke at some length in favor of the principle of the Bill. In doing so, he took an opportunity to institute a pretty close comparison between the charges of the present Queen's Printer and those of his predecessor in office, on account of work done for the public or the Government: with the intention of showing that the charges of the former greatly exceeded those of the latter. He, then, had taken occasion to say, that a comparison of the charges made for work done for the public, by the present Queen's Printer, in 1851, with those made, for similar work, by his predecessor, would show that the former extravagantly exceeded the latter. He would, he said, first speak of the charges made by the present Queen's Printer, at the outset of his business in that capacity, in 1851; many of which were unnecessary and uncalled for. First, then, he would instance his charges for advertising the the Proclamation respecting the Post Office Bill,—7s. 6d. for advertising the Proclamation, continuations 4s. 6d., and printing and posting 100 hand-bills 12s.,—in all £1 2s. These publications were not at all essential, and certainly the continuations were not necessary, nor was it laid down as a rule that they should be made. The continuations were not held necessary except with respect to Proclamations concerning the Assembly. Now, unless it could be shown, that that Proclamation was one which should have been published in the Royal Gazette, it was clear that that charge—£1 2s.—was unnecessary, for it had been previously advertised in the old Gazette, on the 9th July, and the whole charge, made by Mr. Haszard, was only 11s. 6d.; and the continuations was only 11s. 3d. Again, by comparing the accounts of the late and the present Queen's Printer, it would be found that the latter charged £1 1s. 6d. for advertising the appointment of twelve magistrates, whilst the former charged only 5s. for a similar notice.

Hon. Mr. POPE. The charge of 5s. made by Mr. Haszard was for advertising the appointment of one magistrate only.

Hon. Mr. PALMER. The difference in space between the two would, on a comparison, be found to be very trifling indeed. Then the increase of the charge was at the rate of 125 per cent. Next he observed in the Account of the present Queen's Printer (Journal for 1852, pa. 210) two charges, amounting to 30s. for advertising the appointment of H. J. Byrne, Esq., as Justice of the Peace, and of Mr. Thresher to be Deputy Secretary. These were simple announcements of the appointments; and they had been published in the Royal Gazette of the old Gazette: he therefore, held the publication of them by the present Queen's Printer to be unnecessary, and the charge, consequently, improper.

[Hon. Mr. COLES. They were published then by Mr. Haszard when he very improperly assumed to himself the right of continuing to issue the Royal Gazette. The Journal of the Acts of the Session of 1851 had also, it appeared, been published both by the late and the present Queen's Printer; for which work the former charged £3 9s. 6d., and the latter £3 9s. 6d.: the excess being £2 18s. 9d. Also in comparing the charges made by the late and the present Queen's Printer for advertising a proclamation respecting the opening of Ports to American vessels, it would be found that the former charged only 17s. 6d. whilst, for exactly the same matter, the former charged 22s. 6d. an excess of 5s. And, for advertising for tenders for a Steamboat for Charlottetown, the present Queen's Printer, it would be seen, by reference to his Account, had charged £2 2s. 6d. whilst for a similar advertisement, Mr. Haszard had charged only £1 10s. 6d.: the latter 12s. 6d. Again, it would be found that, for work, in the publication of the Acts of the session of 1851, for which the late Queen's Printer was allowed only £4 10s. 0d. the present Queen's Printer had charged, and been allowed, by the Executive Council, £6 8s. 0d.—that was £1 18s. 0d. on the same amount of work, over what was allowed to his predecessor: the Executive Council having struck off £1 18s. 0d. from Mr. Haszard's charge for printing the Acts of the session of 1851, whilst they had allowed, as would be seen by reference to the Journal of 1852, pa. 210, no more than £4 10s. 0d. for doing the Act for incorporating the Trustees of Prince Town Royalty Church, a much higher charge to his successor in office. By referring to page 214 of the same Journal, it would be found that the present Queen's Printer had charged £2 10s. 0d. for advertising a List of the Warrants paid at the Treasury, whilst, by a reference to Mr. Haszard's accounts, it would be found that, for a similar publication, with a very trifling difference, he charged only £1 10s. Again, in page 214 of the same Journal, it would be found that the present Queen's Printer had charged £1 15s for advertising a List of Licensed Retailers of Spirituous Liquors, whilst for the same service—the advertisement being shorter by 15 lines—Mr. Haszard had charged 12s. 6d., in the same publication. It would be found that, for advertising a List of Warrants, the present Queen's Printer had charged £2; whilst, for a similar service, it would be seen by Mr. Haszard's account, that he charged only 15s., there being but a slight difference as to length between the advertisements, the former exceeding the latter by no more than 127 words. And with respect to the publication of the Laws, it would be found that whilst the present Queen's Printer had charged and been paid £217s 6d for a sheet of 8 pages, his predecessor, for a similar service, under contract, had received only £2 9s: and if any gentleman would take the trouble to compare the work of the former with that of the latter, he would find Mr. Haszard's to be several lines longer, and also broader, in a page; and, what was also very material, he would see that the paper was also very much superior. Then, with respect to the bills of the present Queen's Printer, it was observable that, on the first part, the paper was very good, but that, in the remainder of the work, it was very inferior. The differences which he had already exposed were not the only ones in which the charges of the present Queen's Printer exceeded those of his predecessor, and what a vast difference there was between the mode in which the business of the office which they formed was conducted by its present incumbent, and that in which it was managed by his predecessor. Had it been convenient for him to devote an additional hour or two to a disquisition on the Accounts of that Office for 1852, he would, he had no doubt, have been able to shew, in them, similar excess and extravagance of charges. Of 1852, the last quarter was not laid before the House: why he knew not. That, he said, was the first, merely, it had always been sent in, in time to be presented to by the Committee on Public Accounts. The excess and extravagance which he had already exposed, in the accounts before it, he thought, quite sufficient to shew that, with respect to the office in which they had occurred, some better protection for the public was required than that afforded by the annual scrutinies of the Executive Council, even under the Responsible System; and, he was of opinion, that the best remedy would be the establishing, as far as possible, of a fixed salary, for the performance of the duties of the Office, as now proposed by the Bill, which should, therefore, have his support.

Hon. Mr. COLES. It was not to be expected that he should be quite so well able to enter into a minute examination of the Queen's Printers Accounts, as the hon. member for Charlottetown who had just sat down; that gentleman having, he believed, been employed, for a time, by Mr. Haszard, in comparing accounts, and in making out the statement, the particulars of which he had just detailed to the House. It did not, however, affect much the value of the hon. gentleman's remarks that he was unable to lay them before the House in the same complete and minute manner as he would have done had he been engaged in the examination of the accounts. He would, however, be glad to know why, in the Queen's Printer's account, the charges of the former a very little exceeded those of similar items in the accounts of his predecessor in office; but he was satisfied, as well from his own knowledge of the character of both although he had not indeed compared them very closely, as from the information which he had received concerning them from the Hon. Attorney General, and other members of the Government whose duty it had been strictly to investigate them, that a general comparison would prove that the present Queen's Printer was charging considerably more for work than his predecessor had been. It was, indeed, a fact that the amounts paid to the present Queen's Printer, since he entered upon the office, greatly exceeded those paid to his predecessor, in a like period, to his predecessor; but the reason was that, since the change in the Government had been effected, the business of that office had been trebled, if not quadrupled; and, if the committee instituted by the hon. and learned member for Charlottetown, had been entered upon, and made, in a fair and manly spirit, such facts as he had named, and others of a similar kind, with the Queen's Printer's accounts, for instance as the present Queen's Printer, on his entering upon office, having had to supply sets of new blank forms for all the Government offices, making a considerable item in his account —would not have been overlooked. The accounts of the present Queen's Printer had always been strictly scrutinized in the Council, and a like comparison made between them and those of his predecessor, with a view to the detection of any overcharge or increase in the rates, if any such should have been made; and the result was always upon the whole, favorable to the present occupant of that office. He had not, indeed, himself always been present upon such occasions, nor did he mean to say that an actual comparison had been made respecting every item and four penny charge: but he was perfectly satisfied that a full and fair investigation of the present Queen's Printer's accounts had always been made in Council; and that no such discrepancies between it and those of his predecessor, with a view to the detection of any overcharge or increase in the rates, if any such should have been made; and the result was always upon the whole, favorable to the present occupant of that office. He had not, indeed, himself always been present upon such occasions, nor did he mean to say that an actual comparison had been made respecting every item and four penny charge: but he was perfectly satisfied that a full and fair investigation of the present Queen's Printer's accounts had always been made in Council; and that no such discrepancies existed as that the charges therein were fairly made; and, although in some trifling items a little above, yet, upon an average, considerably below those of Mr. Haszard.

Hon. Mr. WARBURTON stated that having, as he had been directed, written to the Colonial Secretaries of the neighbouring Provinces for information concerning the rates of the charges for public printing, in each of them, he had been favored with particular replies; and they were such as enabled him to state, that the charges for public printing in this Colony, were much more moderate than those which were made and allowed in the Provinces. To shew, however, that, as asserted by the hon. the Leader of the Government, the late Queen's Printer's charges were frequently lower than they might seem at present, he would merely state, as one instance of such excess, that Mr. Haszard's charge for the printing of the Laws to be sent Home had been £20; that of the present and late Queen's Printer, it was evident, however, that their rates of charging were nearly the same; although, in some instances, as he had just shewn, those of Mr. Haszard greatly exceeded those of Mr. Wilson.

Hon. Mr. COLES. Yes; and he would also like to know why, whilst pretending to be so accurate and minute in his comparisons, the hon. and learned gentleman had omitted to state the son had had the benefit, for his contract, of what the father printed and was paid for, as the Queen's Printer, in the publication of the Laws of the Session; so that in fact they were twice paid for what was printed by the father. He (Mr. C.) fancied that the hon. and learned member would find, before the enquiries which he had provoked were ended, that it would have been better for him to have let comparisons alone.

Mr. LONGWORTH. The old Government had been held up to contempt and execration by the party now dominant, when out of power, for having allowed such a system of charging as that of which, now that they were in power, they had not only gladly availed themselves as a precedent, but which they had allowed to be greatly exceeded. But what else could be expected when the Printer of the day had a seat in the Executive Council! The comparisons which had been made, limited as they were, were quite sufficient to shew that an unjustifiable increase had been made in the charges of the present Queen's Printer over those of his predecessor: but a more complete and minute scrutiny, than could possibly be found in the Council Board as auditors of their own accounts. It was true that Mr. Haszard had charged nearly—perhaps quite—as much for publishing the annual statement of the Revenue, as the office of a magistrate, as he would have charged had five apointments been included in the same notice; but what could justly be found fault with in that? The work, whether it included one name or five names, would be nearly the same, and it would occupy nearly the same space in the paper. In Mr. Haszard's time such publications, however, were neither so frequent nor so voluminous as now, the numerous appointments to the magistracy were made at long intervals; now, almost every Gazette contained a list of them, as well as other minor appointments, such as those of Notaries Public, the additions were made to the Commission of the Peace, and the *status* and qualifications, generally speaking, of those who were now appointed to it, were such as to bring the office into contempt.

Hon. Mr. WHELAN. If hitherto I had no desire to take part in the discussion now going on, I think, indeed, I would be fully warranted in replying to the allegations which have been directed against myself individually, with so much rancour and injustice, from the other side of the House. When I first read the notice on the Order Book, stating that it was the wish of Mr. Haszard, in comparing accounts, and in making out the statement, the particulars of which he had just detailed to the House. It did not, however, at that moment, occur to me that the observation not only in accordance with the practice of the House—but fully in accordance with my own judgment, to maintain a rigid silence in regard to a Bill of this nature. But when the hon. member—acting, no doubt, under the advice of certain gentlemen of the minority of this House, had thought proper to tack on to the Bill the office of the Attorney General, and by making a general assault upon both, with the passage of a measure by which the interests of either the one or the other would be damaged,—I felt that I was no longer restrained from expressing my opinions upon the Bill: and I now beg to warn the hon. member for Darnly, that if I be disposed to handle himself and his bantling somewhat roughly and uncourteously, I do so, not because I am actuated by any feeling of spite and manly manner, but because he thinks it safer to whip me on the Attorney General's back, and to whip the Attorney General on mine. I have, Sir, no wish to shrink from or disclaim personal motives in bringing forward this measure. It is quite fashionable to do so. Zeal for the public interests will no doubt be pleaded for the course which I have taken. Perhaps the hon. gentleman *may* be actuated by such a patriotic intention. *Perhaps* he *may* be animated by the ambition to signalize his public career by a retrenchment. I may be wrong, however, in imputing such vanity to the hon. member. But if I am wrong, he certainly has taken no pains to guard one against the error. The Bill has been long enough before the House to enable the Leader of the Government, member in possession of his views on the subject. It has been long enough before the House to have enabled the hon. member to come here with the results of his labours. But when the burns with the desire of being able, in after years, to tell his present constituents that he has been instrumental in placing at least one debatable Bill upon the Statute Book